# The Underground Economy

### What is it?

According to a 2007 IRS Report, the 'underground economy' is "the value of goods and services that elude official measurement."

#### How is it?

- Unreported Income
  - Direct cash payments

- Underreported Income
  - Reported profit decreased by exaggerated expenses

## Who is it?





The truly 'off the radar'

Successful business owners

### Difficulties

- Our collection and enforcement remedies are largely tied to reported income and 'legitimate means'
  - AIW, tax intercepts, FIDM levies, drivers/rec/occupational license suspensions
- Underground economy creates necessary reliance on voluntary payments
  - Requires obligor to obtain check / money order, envelope, postage

#### **Focused Efforts**



No magical method to get cash-in-hand from the true 'off the radar' obligors!

### **Focused Efforts**

► For information on Schedule C and its instructions, go to www.irs.gov/schedulec.	2-5 00									
Internal Revenue Service (60) Attach to Form 1040, 1040NR, or 1041; partnerships generally must file Form 1065.	Attachment Sequence No. 09									
	curtly number (SSN)									
I. M. Shady	123-45-6789									
	ode from instructions									
Residential and commercial lawn and tree maintenance										
	er ID number (EIM), (see inst.)									
Shady Tree and Lawn Service  Business address (including suite or room no.) ➤ 123 Ave.										
City, town or post office, state, and ZIP code										
F Accounting method: (1) ☑ Cash (2) ☐ Accrusi (3) ☐ Other (specify) ►										
Did you "materially participate" in the operation of this business during 2013? If "No," see instructions for limit on losses .   Yes No										
If you started or acquired this business during 2013, check here										
Did you make any payments in 2013 that would require you to file Form(s) 10997 (see instructions)	Did you make any payments in 2013 that would require you to file Form(s) 1090? (see instructions)									
	If "Yes," did you or will you file required Forms 1099?									
Part Income										
1 Gross receipts or sales. See instructions for line 1 and check the box if this income was reported to you on Form W-2 and the "Statutory employee" box on that form was checked	91,989									
2 Returns and allowances	91,969									
3 Subtract line 2 from line 1	91,989									
4 Cost of goods sold (from line 42)	16,898									
5 Gross profit. Subtract line 4 from line 3	75.091									
6 Other income, including federal and state gasoline or fuel tax credit or refund (see instructions) 6										
7 Gross Income. Add lines 6 and 6	75,091									
Port II Expenses Enter expenses for business use of your home only on line 30.										
8 Advartising B 3,500 18 Office expense (see instructions) 18	1,800									
9 Car and truck expenses (see 19 Pension and profit-sharing plans . 19										
instructions) 9 20 Rent or lease (see instructions): 10 Commissions and tees										
10 Commissions and face . 10 a Vahicles, machinery, and equipment 20a . 11 Contract labor (see instructions) 11 b Other business property 20b	600									
12 Deplation	1.300									
13 Depreciation and section 179 22 Supplies (not included in Part III) 22	1,750									
apparse deduction (not	6.138									
Included in Part III) (see Instructions)	4,130									
14 Employee benefit programs a Travel										
(other than on line 10) 14 b Doductible meals and										
15 Insurance (other than health) 15 4,225 entertainment (see instructions) . 24b										
16 Interest: 25 Utilities	1,780									
a Mortgage (paid to banks, etc.) 16a 28 Wages (less employment credits). 26										
b Other 16b 1,445 27a Other expenses (from line 46) 27a	20,513									
17 Legal and professional sentors 17 410 b Reserved for future use	54.183									
28 Total expenses before expenses for business use of home. Add lines 8 through 27a ► 28 29 Tentative profit or (loss). Subtract line 28 from line 7	20,908									
30 Expenses for business use of your home. Do not report these expenses elsewhere. Attach Form 8829	20,900									
unless using the simplified method (see instructions).										
Simplified method filers only: enter the total square tootage of: (a) your home:										
and (b) the part of your home used for business:										
Method Worksheet in the instructions to figure the amount to enter on line 30										
31 Net profit or (loss). Subtract line 30 from line 29.										
If a profit, enter on both Form 1040, line 12 (or Form 1040NR, line 13) and on Schedule SE, line 2.										
(if you checked the box on line 1, see instructions). Estates and trusts, enter on Form 1041, line 3.	20,908									
If a loss, you must go to line 32.  If you have a loss, check the box that describes your investment in this activity isse instructions.										
<ul> <li>If you checked 32a, enter the loss on both Form 1040, line 12, (or Form 1040NR, line 13) and on Schedule SE, line 2. If you checked the box on line 1, see the line 31 instructions). Estates and</li> <li>32a</li> </ul>	All investment is at risk.									
trusts, antar on Form 1041, line 3.	Some investment is not									
<ul> <li>If you checked 32b, you must attach Form 6198. Your loss may be limited.</li> </ul>	at risk.									
For Paperwork Reduction Act Notice, see the separate instructions. Cat. No. 1920-PP s	chedule C (Form 1040) 20									

# Take a harder look at underreported income

#### Income

▶ 518A.29(a)

 . . . . gross income includes any form of periodic payment to an individual. . .

#### Income

▶518A.30

For purposes of 518A.39...
 .defined as gross receipts minus costs of goods sold minus ordinary and necessary expenses...

# Discovery

- Minn.R.Gen.P. 361.02
  - If a complaint or motion has been served and filed in the expedited process, a party may request any of the documents listed below. . .
    - Copies of last three months of paystubs
    - A copy of last two years State and Federal income tax returns with all schedules and attachments, including Schedule Cs, W-2s and/or 1099s

# Getting the Right Order

- Modification / Establishment Hearings
  - · Obtain tax documents, bank records
  - Take a hard look at Schedule C and supporting schedules
  - Look at bank records for what's coming in and and what's going out
  - Cross examine obligor
    - PERSONAL EXPENSES and ASSETS boats, trucks, ATVs, campers, fish houses

# **Enforcing the Order**

- Administrative Framework
  - FIDM 'Business accounts' of sole proprietorship not exempt from levy
    - See Village at Izaty's v. Jaskowick, 2010 WL 10423
  - <u>AIW</u> Applies to payor of funds and not limited to W-2 employer
  - <u>License Suspensions</u> Driver's license, recreational licenses

# **Enforcing the Order**

- Contempt Framework
  - At least get them to court (either voluntary or through writ of attachment)
  - Keep them coming back build the relationship
  - Use not coming back to court as motivation to pay
  - Don't waste too much time/resources on the off-the-radar obligors!

# Underreported Income: Income or Expense?

- ▶ 518A.30 Income From Self–Employment
  - Gross receipts minus costs of goods sold minus ordinary and necessary business expenses

Gross Receipts (GR)

- Cost of Goods Sold (COGS)
- Ordinary and Necessary Expenses
  Income from Self-Employment

# Expenses

- Cost of Goods Sold (COGS)
- Ordinary and Necessary
- Capital Expenses
- Personal Expenses
  - No!

### Cost of Good Sold

- Cost of Goods Sold (COGS) is inventory
- Retail=Yes
  - Examples: restaurants, bars, liquor stores, bakery
- Service=No!
  - Examples: Lawn/snow maintenance, painter, dog walker

# Ordinary and Necessary Expenses

- What is it?
- What isn't it?
- BizStats is your online resource

-		. <b></b>							
Part	II Expenses	Enter expenses for business use of your home only on line 30.							
8	Advertising	8			18	Office expense (see instructions)	18		
9	Car and truck expenses (see				19	Pension and profit-sharing plans .	19		
	instructions)	9			20	Rent or lease (see instructions):			
10	Commissions and fees .	10			а	Vehicles, machinery, and equipment	20a		
11	Contract labor(see instructions)	11			b	Other business property	20b		
12	Depletion	12			21	Repairs and maintenance	21		
13	Depreciation and section 179				22	Supplies (not included in Part III) .	22		
	expense deduction (not included in Part III) (see				23	Taxes and licenses	23		
	instructions)	13			24	Travel, meals, and entertainment:			
14	Employee benefit programs				а	Travel	24a		
	(other than on line 19).	14			b	Deductible meals and			
15	Insurance (other than health)	15				entertainment (see instructions) .	24b		
16	Interest:				25	Utilities	25		
а	Mortgage (paid to banks, etc.)	16a			26	Wages (less employment credits).	26		
b	Other	16b			27a	Other expenses (from line 48)	27a		
17	Legal and professional services	17			b	Reserved for future use	27b		

# Capital Expenses

Vehicles, buildings, machines, equipment







- Depreciation
  - Section 179 expense, special bonus depreciation, accelerated depreciation= Who cares
  - Straight line depreciation
     Annual Depreciation = Cost / Useful Life

# Officer Compensation Issues: Personal Expenses

- The unreported income is found in the business bank accounts
- Owners will write checks for personal expenses ex: mortgage payments, credit card payments, and car payments
- All personal expenses found in the business bank accounts are considered income

# Challenge Expenses

- Vehicle Expenses
  - Actual expense vs. Standard mileage rate
  - Not both!
- Bank Statements
  - Look for personal expenses
- Copies of checks, Receipts, Invoices



## Tackling the Income Gross Receipts/Gross Sales

#### **Indirect Methods**:

Indirect methods are techniques for reconstructing income when records do not exist or appear questionable

- These methods have been around for years
- Used by the IRS
- Upheld in court

### The Methods

- Source and Application of Funds
  - Called a Cash Transaction Account or Cash-T
  - Includes Personal Living Expenses (PLE)
- Bank Deposit
  - Sum of bank deposits less non-income items
- Net Worth
  - Calculates the change in assets and liabilities
- Percentage of Mark-up
  - Calculation for retail markup
- Unit and Volume
  - Calculation for retail

# The Steps

- Research assets and available information
- Put together a <u>preliminary</u> Cash-T with personal living expenses (PLE)
- Stop! Justify going forward and establish lack of internal controls.
- 4. Compile a bank deposit summary and analysis
- 5. Fill in the preliminary Cash-T and PLE with actual figures from the bank statements and/or interview

#### Resources

- ▶ IRS Audit Technique Guides (ATGs)
- BizStats online business ratios by industry
- Bureau of Labor and Statistics (BLS)
- PACER for bankruptcy schedules
- County Websites
- Public database search software ex: Clear and Lexis Nexis

#### The Cash-T

- Wages
- Gross business receipts
- Interest and dividends
- Rents
- Other sources of income ex: inheritance, gifts, prizes

- Personal expenses (PLE)
- Business expenses
- Loan repayments
- Asset purchases

Sources of Cash

Cash Expenditures

# Personal Living Expense (PLE)

- PLE is included in the Cash-T cash expenditures
- Categories include food, housing, apparel and services, transportation, health care, entertainment, and other expenditures
- Start with a preliminary PLE using known figures and national standards then use actual figures when known

	Per BLS	Actu
Expenditures		
Food/Beverages		
. Food at home		
2. Food away from home		
3. Alcoholic beverages		
. Total Food/Beverages (add lines I through 3)		
Jaurina		
Housing  5. Mortgage interest and charges		
6. Property taxes		
7. Maintenance, repair, insurance, other expenses		
3. Owned dwellings (add lines 5 through 7)		
B. Rented dwellings		
0. Other lodging		
1. Total Shelter (add lines 8 through 10)		
2. Natural gas		
3. Electricity		
4. Fuel oil and other fuels		
5. Telephone		
6. Water and other public services		
7. Total utilities, fuels, and public services (add lines 12 through		
8. Household operations		
9. Housekeeping supplies		
20. Household furnishings and equipment		
21. Total Housing (add lines 11 and 17 through 26)		
22. Total Apparel and services		
Transportation		
3. Yehicle purchases (net outlay)		
24. Gasoline and motor oil		
25. Vehicle finance charges		
26. Maintenance and repairs		
27. Vehicle insurance		
28. Vehicle rental, lease, license, other charges		
29. Other vehicle expenses (add lines 25 through 28)		
30. Public transportation		
31. Total Transportation (add lines 23, 24, 28 and 36)		
Health care		
2. Health insurance		
33. Medical services		
34. Drugs		
85. Medical supplies		
86. Total Health Care (add lines 32 through 35)		
7. Total Entertainment		
Other Expenditures		
38. Personal care products and services		
39. Reading and education		
40. Tobacco products and smoking supplies		
1. Miscellaneous		
42. Cash contributions		
43. Life endowment and other personal insurance		

# Bank Deposit Analysis

#### **Gross Income Formula**

Total bank deposits \$xxxx.xx

Less:

Non-income items deposited (\$xxxx.xx)

Net income source deposits \$xxxx.xx

\*\*Not all cash will go through bank accounts, but the some of those expenditures will be reflected in the PLE\*\*

Name									
Bank									
	debit/ dr Bal /withdrawals				CASH	Non taxable			
Year		credit/ cr/ deposits	balance	OUT	deposits	Transfers	Notes:		
Balance	Beginning Balance								
Jan									
Feb									
Mar									
Apr									
May									
Jun									
Jul									
Aug									
Sep									
Oct									
Nov									
Dec									
Sub-total									
Add: Cashout									
Less: Non Tax. Dep									
Less: Transfers									
Total Deposits									

# Analyzing the Results

- PLE = Household expenses
- Cash-T = Accounted for total annual expenses
- Bank Deposits Analysis = Cash run through the bank accounts (if it is deposited)

# **Common Arguments**

- Loans
- Cash hoard
- Gift
- The income determination is inaccurate

#### The End!

#### Your Presenters:

Patrick Moen Assistant Stearns County Attorney (320)656-3880 patrick.moen@co.stearns.mn.us

Nicole Hodsdon Revenue Tax Specialist Minnesota Department of Revenue (651) 556-6979 nicole.hodsdon@state.mn.us